

JISPB

ENCLOSURE

[1944?]

BASIC DIRECTIVE FOR THE JOINT INTELLIGENCE STUDY
PUBLISHING BOARD (J.I.S.P.B.)Report by the Joint Topographical SubcommitteeTHE PROBLEM

1. To revise recommendations contained in JIC 76/D and JIC 190 in the light of developments since those papers were submitted to the Joint Intelligence Committee.

FACTS BEARING ON THE PROBLEM

2. JIC 190 proposes that the Office of the Chief of Engineers be invited to become full participants in the Joint Intelligence Study Publishing Board and to assign personnel thereto. This paper has not yet received final consideration by the Joint Intelligence Committee.

3. JIC 76/9 was prepared in response to a directive from the Joint Intelligence Committee requiring a clear statement of the functions performed by the Joint Intelligence Study Publishing Board and draft of basic directive for this Board. This paper likewise has not received final consideration by the J.I.C.

4. Since the submission of both papers, the following developments have occurred:

a. As a result of newly arranged printing facilities and increased administrative efficiency, the time required by the Joint Intelligence Study Publishing Board for producing JANIS studies has been materially decreased. Advance copies of some chapters are now being delivered in Washington and forwarded by air to theater commanders within five weeks after material has been received from the contributors. Most remaining chapters are being distributed within six weeks of receipt of material, instead of within the eight weeks formerly required.

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RECOMMENDATIONS

b. The Office of Naval Intelligence and the Office of Strategic Services have voluntarily increased personnel on duty with the Joint Intelligence Study Publishing Board by three additional persons from each. The Office of the Chief of Engineers has provided the full time services of one field grade officer.

DISCUSSION

5. For Discussion see Appendix "A".

CONCLUSIONS

6. In view of the progress which the Joint Intelligence Study Publishing Board has made with its existing staff in the speeding up of JANIS studies and in maintaining a high standard of quality, it is no longer necessary to consider a further increase in personnel drawn from the Office of Chief of Engineers, although the present full time representative of the Engineers should be given the status of a Board member rather than that of staff member.

RECOMMENDATIONS

7. The Joint Topographical Subcommittee recommends that:

a. JIC 190, proposing full representation and personnel assignments from the Engineers, be withdrawn from consideration.

b. JIC 76/9, consisting of a functional description of the Joint Intelligence Study Publishing Board and containing a draft of basic directive, similarly be withdrawn.

c. That the basic directive in Appendix "B" be approved by the Joint Intelligence Committee.

APPENDIX "A"

DISCUSSION

1. The functions performed by the J.I.S.P.B. are the planning, coordinating, supervising, and editing of Joint Army and Navy Intelligence Studies. The most time-consuming task is checking of discrepancies among chapters submitted by contributing agencies. Ambiguities and misstatements are also caught. Without this careful reading by qualified experts the studies would be of much less value.

2. Priorities for JANIS studies are provided by the Joint Topographical Subcommittee in consultation with the Joint War Plans Committee. Once an area has been selected for study, the basic outline guide is prepared by the J.I.S.P.B. A base map is also prepared, and as soon as all preliminary planning is completed a "planning meeting" is called. This meeting is attended by representatives of the agencies contributing to JANIS. All initial problems are discussed, and suggestions are made by the J.I.S.P.B. for improvements in the preparation of text matter. One of the major tasks of J.I.S.P.B. is to coordinate statements of fact in the text matter submitted by various contributors. An indication of the volume of coordination and cross-checking that is necessary is given in J.I.C. 76/9 (Annex "C" to Appendix "A").

3. Were all the agencies engaged in preparing text matter for JANIS lodged under one roof, the cross-checking could be accomplished during the writing stages. This being impracticable, the alternative is meticulous comparison of texts at the editing stage -- something the contributors themselves are not equipped to accomplish.

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4. When discrepancies occur it is necessary for the members of the Board to intervene and call in the contributors affected, in order to bring opposed points of view together.

5. The personnel of J.I.S.P.B., working as a joint team under one roof, require less than 15 days before the first copy received from contributors can be sent -- together with photos, maps, and charts -- to the printers. All this material must be checked by the editors, cartographers, and Board members to insure compliance with the outline guide and absence of discrepancies. Quality, quantity, and speed of production is solely dependent upon the availability of a selected staff, qualified both by specialized experience and knowledge and by a high standard of general intelligence and general education. The J.I.S.P.B. has acquired a staff of highly qualified personnel.

6. In their 89th Meeting the Joint Intelligence Committee directed "that the J.I.S.P.B. be employed, under supervision of the Topographical Subcommittee, in preparation of short-term topographical studies, in addition to their responsibilities for the publication of JANIS books." Were a central organization similar to I.S.T.D. available, this arrangement would be practical and advisable; but, while the J.I.S.P.B. has done useful work in directing and coordinating some "quickies," it is proposed in the present draft directive (Appendix "B") to confine its activities to those essential to publication of JANIS.

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APPENDIX "B"

D R A F T

BASIC DIRECTIVE

JOINT INTELLIGENCE STUDY PUBLISHING BOARD (J.I.S.P.B.)

ORGANIZATION

1. The Joint Intelligence Study Publishing Board (J.I.S.P.B.) was established by the Directors of Intelligence of the Army and the Navy and the Office of Strategic Services on 1 July 1943, with the subsequent adherence of the AC/AS, Intelligence. The J.I.S.P.B. is hereby reestablished by the Joint Intelligence Committee as a subordinate agency under the general direction of the Joint Topographical Subcommittee.

MEMBERSHIP

2. The Joint Intelligence Study Publishing Board shall consist of one officer designated by each of the following:

- a. Assistant Chief of Staff, G-2, W.D.G.S.;
- b. Director of Naval Intelligence;
- c. Assistant Chief of Air Staff, Intelligence;
- d. Director, Office of Strategic Services;
- e. Chief of Engineers, U.S. Army.

3. Each of the first four offices listed above shall furnish in addition to the Board member a basic complement of eight officers and civilians to comprise the working organization of J.I.S.P.B. Additional personnel may be furnished the J.I.S.P.B. at the discretion of the individual participating members of the J.I.C.

FUNCTIONS

4. The Joint Intelligence Study Publishing Board shall:
- a. Operate under the general direction of J.T.S.

b. Plan, edit, reconcile, and integrate the individual research materials prepared for JANIS by the several contributing agencies.

c. Publish, promulgate, and prepare for distribution JANIS studies.

d. By consultation with the distributing agencies, determine the number of copies of JANIS to be printed.

e. Deal directly with contributors.

PROCEDURE

5. The Joint Intelligence Study Publishing Board shall:

a. Establish its own methods of procedure.

b. Implement its agreed decisions, except in matters of major policy.

6. The Joint Intelligence Study Publishing Board is authorized to request of all Service and governmental agencies the information and assistance which may be required in connection with its duties.